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### LETTER FROM BOARD CHAIR LIEUTENANT GOVERNOR SUZANNE CROUCH AND EXECUTIVE DIRECTOR JACOB SIPE

Housing and community development is so much more than building housing units.

At IHCDA, our mission is multi-faceted as we invest in the health and quality of life of Indiana's citizens and communities. This includes facilitating the creation and preservation of affordable housing, yes—but it also includes a broad spectrum of programs, initiatives, and partnerships that align to make Indiana's communities more accessible, affordable, equitable, and enjoyable places to live.

Our programs each work toward building a better, stronger, healthier Indiana by investing in housing developments, community partnerships, and individual wealth creation and stabilization programs. Such activities require a wide variety of financial resources and an even greater mix of cooperative organizational efforts. Our success as an agency would not be possible without a dedicated staff working closely with our outstanding partners.

This year, with our network of more than 100 participating lender partners, we invested more than \$27 million into down payment assistance, which helped nearly 2,800 Hoosiers become homeowners—many of them first-time homeowners.

On the multifamily side, we financed the creation or preservation of more than 3,000 affordable rental units.

Through the Low-Income Housing Tax Credit Program (LIHTC), Tax-Exempt Bonds, Development Fund, HOME Investment Partnerships (HOME) program, and the Housing Trust Fund, we work to build and preserve long-term affordable housing options for Hoosiers. Many of these new units help to address the specific housing needs of our most vulnerable populations. Beyond helping to address the need for affordable housing, this funding leverages private investment, supports local economies and helps strengthen our state infrastructure.

This year was also marked by investments in health and safety as it relates to housing stability. 2023 was the first year of the Healthy Homes Resource Program, which is helping to fill a gap to keep existing housing safe from the hazards of lead, mold, and other environmental issues. In the spring, several IHCDA staff were deployed to help displaced Hoosiers find housing after severe storms struck several areas of the state. We also invested in programs to serve those experiencing homelessness and to address health disparities in this population.

We work to build quality of place by revitalizing underutilized public spaces, making Indiana a place where families want to live, work, and play. While we focus a lot on our multi-million-dollar investments, which are extremely important, some programs focus on attainable ways to rapidly improve the quality of place in communities.

Using a model that requires communities to raise the first half of the project funding through a community crowdfunding campaign, our CreatINg Places program has helped to support more than 240 placemaking projects in our state. From park enhancements, streetscape beautification, and public plaza development to bike and pedestrian paths and making communities more walkable, every dollar we invest in communities through placemaking leads to \$4.29 in local investments.

As we look back on 2023, we are proud of our impact on Hoosiers throughout the State of Indiana. None of our successes would be possible without the support of state leaders and associations, local units of government, community action agencies, lenders, realtors, housing authorities, developers, and other housing and service providers who ensure the funding we administer best meets the needs of our state. We encourage you to examine this year's annual report to understand better the impact each of our programs has made in the communities we serve alongside our partners across the state. We are grateful for what we have achieved together and look forward to building an even stronger, healthier Indiana in 2024 and beyond.

Suzanne Crouch
Lieutenant Governor
Chairperson



Jacob Sipe
Executive Director

### DING A STRONGER, HEALTHIER INDIANA IISSION,

#### **OUR MISSION**

To provide housing opportunities, promote self-sufficiency, and strengthen communities.

#### **OUR VISION**

An Indiana with a sustainable quality of life for all Hoosiers in the community of their choice.

#### **GOVERNANCE**

The Indiana Housing and Community Development Authority (IHCDA) is a public agency authorized by Indiana Code 5-20-1-3. The IHCDA Board consists of six members, including the Lieutenant Governor, Treasurer of State, Public Finance Director, and three members-at-large appointed by the Governor.

The Board meets each month to consider and vote on the agency's business, including awards of tax credits and bond issuances, and to approve competitive grant funding awards. Lieutenant Governor Suzanne Crouch currently chairs the Board.

### **OUR LEADERSHIP**

#### **BOARD OF DIRECTORS**



Suzanne Crouch Lieutenant Governor Chairperson



Andy Place, Sr. Member



**Daniel Elliott** Treasurer of State Vice Chairperson



G. Michael Schopmeyer Member



Dan Huge **Public Finance Director** 



Thomas K. McGowan

### **Executive Team**



General Counsel



Matt Rayburn **Deputy Executive** Director & Chief Real Estate **Development Officer** 



Jacob Sipe **Executive Director** 



Kyleen Welling Chief Operating Officer & Chief of Staff



Rich Harcourt Chief Financial Officer

### SPECIAL FEATURE

### **Benefits of Sustained, Multi-Pronged Approach to Community Development**

There are many examples around Indiana where the local leadership of a community has been empowered to develop a strong community and build safe, quality, affordable housing through yearslong involvement and investment from multiple IHCDA programs. Three of these communities are highlighted on the following pages.

### Places to Live and Play in Paoli

Home to Paoli Peaks Ski Resort, the town of Paoli also features a miniature Paoli Peaks hill as part of the new PLAYoli playground located in Paoli Community Park. The town recently banded together to raise matching funds for PLAYoli—a new playground to encourage physical fitness and an increased sense of community—through the IHCDA CreatINg Places program. Wesley Whitfield, a proud Paoli native and one of the leaders of the project shared the impact he hopes PLAYoli will have on the community: "PLAYoli has given families a safe and fun place to go and spend time together. It is a unique playground that showcases the historic landmarks within our community. Lastly, we hope that it attracts families from surrounding areas and that they visit other attractions and businesses in our town."

IHCDA has a long history of working with Paoli residents. In 2009, Hoosier Uplands was awarded over \$5 million from IHCDA to preserve the historic high school from demolition and convert it into 24 affordable apartments now known as College Hill Apartments. In 2011, after a devastating fire, IHCDA awarded Hoosier Uplands a \$2 million grant to help rebuild the historic downtown square into new retail space as well as Phoenix on the Square, an affordable apartment complex.

More recently, residents of Paoli have been using the Hoosier Housing Ready Toolkit to identify needs and seek out new affordable housing. The recently formed Paoli Housing Task Force has organized extensively within the community and set a goal to support and encourage the construction or renovation of 25 homes by 2025. This initiative has already provided educational opportunities for Paoli High School students, exploration of innovative building materials, and increased home remodeling projects in the area. As Martha Nice, Paoli plan commission member and Paoli Housing Task Force member, put it: "Locals are seeing possibilities in Paoli."



PLAYoli Playground at Paoli Community Park (source: *Indy Child Magazine*)



College Hill Apartments in Paoli, a historic high school preserved and rehabilitated into affordable housing.



Warsaw Alley (source: Visit Kosciusko County)



### SPECIAL FEATURE

Ribbon Cutting at the 802 Center in Warsaw (source: inkFreeNews)



New Pontiac Street Market (source: WANE 15)



Mandala Mural Project in Fort Wayne

### New Gathering Spaces and Affordable Senior Housing in Warsaw

Surrounded by scenic lakes, the city of Warsaw is also improving the scenery around its downtown area through two CreatINg Places projects—Warsaw Alley and Courthouse Plaza. "Our community continues to benefit from two unique public space projects catalyzed by the innovative IHCDA CreatINg Places public funding platform. Both projects have become quality gathering spaces in downtown Warsaw. And as an added benefit, those spaces provided a natural setting for public art that has spread throughout our downtown, taking on a life of its own in our city," said Mayor Joe Thallemer.

The city of Warsaw is also dedicated to providing affordable housing to its residents through multiple programs, including 566 units of affordable housing built or planned through the LIHTC program. One recently completed LIHTC project in Warsaw is 802 Center, which added 72 affordable senior housing units to a vacant brownfield site. Mayor Thallemer has been a big proponent of bringing affordable housing to Warsaw and partnering with IHCDA, adding, "The city of Warsaw is far better off addressing its housing needs with our partners at IHCDA!"

### **Community Development Feats in Fort Wayne**

Indiana's second largest city is the new home of a non-profit grocery store providing affordable fresh food in an area of Southeast Fort Wayne where healthy food is hard to find. Development for this project was provided by Brightpoint Development Fund leaders who were supported by the IHCDA Community Services Block Grant. CSBG funding supported developers as they partnered with the City of Fort Wayne and Parkview Hospital to raise funds and plan for the building and operation of the Pontiac Street Market, which opened in November 2023.

The Brightpoint Development Fund (which helped develop Pontiac Street Market) is very active in Fort Wayne. It receives IHCDA funding through the CSBG grant to support its mission of providing affordable business and consumer loans, financial education, and housing development services.

Residents of Fort Wayne have also worked hard to raise matching funds as part of the CreatINg Places program to build community spaces that are beautiful and inclusive and that provide places for residents to play and be physically active.

### EXECUTIVE SUMMARY

IHCDA carries out its mission by investing in communities, homeownership opportunities, housing stability for renters and homeowners, health and safety within homes, homeless services, and community services. You will find more information about the accomplishments listed below on the following pages.

### In 2023 IHCDA served Indiana by:

#### **BUILDING HOMES**

- 161 homes and apartments funded through the HOME Rental and HOME Homebuyer Programs
- 3,256 homes and apartments made possible with low income housing tax credits

#### **GROWING ORGANIZATIONAL CAPACITY**

- \$300,000 in operating funds awarded to 6
   Community Housing Development Organizations
- Over 145,000 households served statewide by Indiana's CSBG funding

#### **CREATING OPPORTUNITY**

- 2,759 home purchases made possible by the Homeownership Program
- 226 households served by the HOME tenant-based rental assistance re-entry program
- \$1,000,000 Second Chance grant received from the Department of Justice
- 134 households served by the Indiana Housing First program
- \$35 million set aside for construction of new permanent supportive housing units and \$8 million set aside to fund supportive services for residents
- 5,193 Housing Choice Vouchers being utilized
- Over 670 clients served by recipients of CARES Act Impact Grants
- Over \$22 million provided to agencies through the Balance of State Continuum of Care

#### **ENHANCING STABILITY**

- 40 households enrolled in the newly implemented Healthy Homes Resource Program
- 4 recent Ramp Up awards to organizations building wheelchair ramps around the state
- Over 122,500 households provided with heating bill assistance

- Over 700 homes weatherized
- Over 42,000 households assisted with water and wastewater bills
- All 150 legal services kiosks installed
- 2,233 households participated in housing stability counseling
- 242 projects supported by Emergency Solutions Grants
- Nearly \$2.1 million awarded to 7 agencies to serve Hoosiers with HIV/AIDS

#### STRENGTHENING RESILIENCE

- \$324,758 in temporary housing assistance provided in the wake of widespread tornadoes
- 7,864 homeowner households received mortgage payment assistance
- 12,852 households received rental assistance from the Emergency Rental Assistance Program

#### PROMOTING PARTNERSHIPS

- 144 connections made with shelters, health departments, and federally qualified health centers through the Homeless Health Infectious Disease Program
- Over 700 youth served through the Homeless Youth Regional Program to date

#### **EMPOWERING LOCAL LEADERS**

- 56 successful crowd-funded community projects leveraged matching funds through CreatINg Places
- \$229,747 raised by seven student-led placemaking teams through My Community, My Vision
- 65 counties participated in the Point In Time Count

## BUILDING A STRONGER, HEALTHIER INDIANA BUILDING HOMES

### **HOME Investment Partnerships Program and Housing Trust Fund**

The **HOME Investment Partnerships Program (HOME)** is a HUD program that provides grants for safe and secure affordable housing for people in low- and moderate-income households. In partnership with local nonprofits, this funding is utilized to build, buy, or rehabilitate affordable housing. In 2023, IHCDA awarded \$12,954,401 in HOME funding to seven organizations across the state to help finance 146 affordable homes and apartments.

IHCDA also operates as Indiana's grantee for the **National Housing Trust Fund (HTF)**. HTF funds may be used to produce or preserve affordable housing through acquisition, new construction, and rehabilitation. However, HTF funding is designated for extremely low-income households (those earning less than 30% AMI). As a result, IHCDA utilizes this funding specifically to help finance permanent supportive housing for people experiencing homelessness.

In addition to funding new projects this year, IHCDA awarded \$3,030,846 through a special HTF gap policy to already-awarded HTF projects to offset unanticipated cost increases.





146
HOUSING UNITS
FINANCED

### **HOME Homebuyer Program**

The **HOME Investment Partnerships Program (HOME) Homebuyer Program** provides funding to nonprofits to assist in financing the construction of affordable housing for purchase. In 2023, IHCDA funded **6 nonprofits** that will be developing a total of **15 new homes around the state**. Of these homes, **13** will be built by Habitat for Humanity Affiliates. The program awarded a total of over **\$1 million** this calendar year, funding more than **25**% of the development costs for these homes. These homes will be constructed across the state to increase the supply of homes available for purchase at affordable prices.

AWARDEE	CITY	HOMES
LaPorte County Habitat for Humanity	LaPorte	5
Habitat for Humanity of Greater Fort Wayne	Huntington	2
Housing Partnerships (dba Thrive Alliance)	Columbus	1
Habitat for Humanity of Elkhart County	Elkhart and Goshen	5
Southern Indiana Housing and Community Development Corporation	Columbus	1
Brown County Indiana Habitat for Humanity	Nashville	1

## BUILDING A STRONGER, HEALTHIER INDIANA BUILDING HOMES

### **Low Income Housing Tax Credit Program** and **Tax-Exempt Bonds**

The Low Income Housing Tax Credit Program (LIHTC) has proven to be one of the most successful tools in Indiana and across the country for funding the development of affordable rental housing. Tax credits are awarded to developers who sell them to investors, providing a very large portion of capital investment in each development.

On July 1, 2023, IHCDA oversaw the introduction of a new state tax credit program. The **Indiana Affordable** and **Workforce Housing Tax Credit (AWHTC) Program** was authorized by the Indiana General Assembly, with an allocation of \$30 million in aggregate credits for each year through 2028, for a total of \$150 million in tax credits over the five-year span. To encourage widespread investment across Indiana, IHCDA divided the state into five regions and set aside 20% of the state tax credits for each region. Paired with 4% federal tax credits and tax-exempt bonds, these credits unlock equity for developers to cover funding gaps and to increase building capacity, especially in areas with strong projected job growth.

In January 2023, over \$18 million in 9% annual tax credits were awarded to 17 developments. In November 2023, 9% annual tax credit awards of over \$19 million were announced for an additional 17 developments. An additional \$2.3 million of 9% annual credits from the General Set-Aside were awarded for two first-time developers qualifying as a Minority Business Enterprise, Women Business Enterprise, Veteran-Owned Small Business or Service-Disabled Veteran-Owned Small Business. Together, the 9% rounds include funding for 36 new developments comprising 1,799 units of housing, totaling over \$472 million in development costs.

This year's tax-exempt bond volume and 4% tax credits were also awarded through a competitive round where IHCDA issued over \$145 million in tax-exempt bonds. This unlocked over \$177 million in state and federal tax credits over 10 years. In total, these bond and tax credit awards will assist in building or rehabilitating 10 developments with total development costs of more than \$287 million, resulting in 1,457 affordable rental homes for Hoosiers.

A RECORD YEAR FOR LIHTC AWARDS				
	4% LIHTC AND TAX-EXEMPT BOND AWARDS	9% LIHTC AWARDS		
Applications Awarded	10	36		
Total Units Included	1,457	1,799		
Tax-Exempt Bonds Issued	\$145,792,976	N/A		
Annual Federal Tax Credits Awarded (available each year for 10 years)	\$11,861,625	\$39,949,407		
Annual State Tax Credits Awarded (available each year for 5 years)	\$11,809,559	N/A		







## BUILDING A STRONGER, HEALTHIER INDIANA BUILDING HOMES

### **Low Income Housing Tax Credit Program** and **Tax-Exempt Bonds**

2023 9% LIHTC AWARDS				
DEVELOPMENT NAME	CITY	SET-ASIDE	UNITS	
38 South	Marion	Qualified Non-Profit	48	
Anthony Grimes Apartments and Family Center	Indianapolis	Emerging Developer	36	
Canal Village III	Indianapolis	Large City	33	
Central @ 29	Indianapolis	Large City	56	
Christamore Court	Indianapolis	Preservation	40	
Diamond View Apartments	South Bend	Community Integration	60	
Downtown Sullivan Townhomes	Sullivan	Rural	40	
Foxtail Pointe	Sellersburg	Rural	40	
Home Court at the Wigwam	Anderson	Small City	44	
Linton Apartments	Linton	Preservation	36	
Princetown Place	Princeton	Rural	44	
Prominence Commons II	Portage	Housing First	36	
River Valley Apartments	Terre Haute	Small City	40	
Rivergreen Apartments	Huntington	Preservation	40	
SB Thrive	South Bend	Housing First	54	
Southern Terrace	Muncie	Qualified Non-Profit	50	
The Monreaux	South Bend	Emerging Developer	66	
Thunder Pointe	Fort Wayne	Large City	64	
Townhomes at Stony Creek	Noblesville	Qualified Non-Profit	51	

2024 9% LIHTC AWARDS				
DEVELOPMENT NAME	CITY	SET-ASIDE	UNITS	
515 East	Elkhart	Small City	48	
Ashton Acres	New Palestine	Rural	50	
Aspen Meadows	Salem	Rural	48	
Biggs Sunny Knolls	Winchester	Rural	32	
Bridges Townhomes	Indianapolis	Housing First	43	
Cotton Mill Apartments	Cannelton	Preservation	70	
Country Villa Apartments	West Lafayette	Preservation	92	
Grand Meridian	Indianapolis	Large City	94	
Heritage Landing	Terre Haute	Small City	64	
House of Kohr	Bloomington	Housing First	38	
The Jeffersonian	Lafayette	Qualified Non-Profit	50	
Landin Pointe	New Haven	Qualified Non-Profit	50	
North Pointe	South Bend	Integration	50	
Richardson Townhomes	Indianapolis	Large City	40	
Snowy Owl Commons	Lafayette	Qualified Non-Profit	50	
The Sterling	Elkhart	Small City	44	
Sycamore Springs	Kokomo	Integration	58	

2023 4% LIHTC, AWHTC, AND TAX-EXEMPT BOND AWARDS				
DEVELOPMENT NAME	CITY	REGION	UNITS	
AHEPA 100-II Apartments	South Bend	Northwest	72	
Cambridge Estates II	Lafayette	Northwest	120	
Charlestown Flats	Charlestown	Southeast	176	
Cherry Tree Court	Washington	Southwest	96	
Dalehaven Estates	Evansville	Southwest	119	
Edsall House	Fort Wayne	Northeast	203	
Eight37 Lofts	Shelbyville	Central	138	
Kilgore Place	Muncie	Northeast	120	
Residences at Sunrise Crossing	Madison	Southeast	96	
Turtle Creek North	Indianapolis	Central	317	

## RECOGNIZING EXCELLENCE

### **Indiana Housing Conference Awards**

In 2023, the Indiana Affordable Housing Council partnered with the Indiana Balance of State Continuum of Care to recognize special achievements in affordable housing and community services.

### Serving with Partners to Achieve Real Kinesis (SPARK) Award

#### **ECHO HOUSING**



ECHO Housing is the leading provider of permanent supportive housing in southwest Indiana as well as a member of the Mental Health Task Force, which conducts regular meetings to address issues with supportive housing tenants whose housing stability is in jeopardy or for those who are currently experiencing homelessness.

ECHO Housing partners with the Evansville Police Department's Mental Health & Homeless Liaison team, who respond during situations with

heightened crisis or conflict. This partnership often prevents incarceration and criminal charges. Overall, this collaboration results in stability and an established positive support network for those experiencing homelessness.

### **Outstanding Resident Volunteer Award Winner**

#### **TAMMIE O'HAVER**



Since becoming a resident at Lake Meadows Assisted Living in Fishers, Tammie O'Haver has made a tremendous impact on the day-to-day quality of life of those around her. Her prior experience working in nursing homes provides her a greater understanding of the benefits of being active as we age.

Taking the lead on activities and the bulletin board in the activity room, she organizes arts & crafts, painting, games, and gardening. She works closely with hearing-impaired residents through sign language and helps

others with mobility problems. Tammie meets her fellow residents where they are to create an engaging environment and a strong sense of community.

### **Outstanding Rural Development**

#### **EMMIE JUNE COVE**



This development in the town of Chandler was a fresh start at the site of a decaying former nursing home which had become a safety hazard and a target for vandalism. Completed in April of 2023, Emmie June Cove's 40 units leased up quickly, demonstrating the positive impact that an affordable housing development can have in a small, rural community.

Residents benefit from enrollment in utility assistance, housing voucher programs, financial literacy programs, access to housing counseling and

healthcare navigation, participation in the Head Start program, and point-to-point transportation with pick-up and drop-off at either of Emmie June Cove's two locations.

### RECOGNIZING EXCELLENCE

### **Outstanding Urban Development**

#### **SEYMOUR LOFTS**

Seymour Lofts was developed to meet Seymour's growing demand for affordable housing. It is in the city's retail corridor and is close to shopping, healthcare, entertainment, the post office, parks, and the local lvy Tech campus.

Seymour Lofts is in a federally designated Opportunity Zone and is deemed a catalyst for future development in the area. Located in a single three-story building, all the development's units are available to families and individuals. Improved public infrastructure around the site has allowed for better streets, sidewalks, and crosswalks for easy transportation and mobility.





### **Excellence in Affordable Senior Housing**

#### RICHLAND APARTMENTS

Richland Apartments, located in Ellettsville and Stinesville, were developed to meet the high demand for senior housing in the greater Bloomington area. The project acquired six properties, rehabilitated a total of 111 existing units, and created 50 new units for Hoosiers aged 62 and older.

Local partnerships with the Area 10 Agency on Aging and the Bloomington Housing Authority ensure a connection to supportive services and the possibility for eligible households to access housing choice vouchers



possibility for eligible households to access housing choice vouchers. Residents will access services such as rural transportation, Smart Use training, nutrition and exercise classes, Meals on Wheels, food cultivation/preparation, Medicaid waivers, and case management. Residents can also participate in monthly organized activities and holiday events.

### **Excellence in Affordable Special Needs Housing**

#### **PROMINENCE COMMONS**

Prominence Commons, located in Portage, was developed by Housing Opportunities, Inc. as an integrated supportive housing development. The project rehabilitated 38 existing scattered-site apartments and constructed 12 new units and a resource center on previously undeveloped land. This development has 30 units set aside for supportive housing for chronically homeless individuals and families that have a household member with a disabling condition. Residents can access transportation services, mental



health treatment, substance use treatment, job preparation skills and training, support groups, housing counseling, a food pantry, and a credit-building program. As a base for homeless services, this development also provides coordinated entry assessments, programming such as fitness and nutrition workshops through the YMCA, and comprehensive mental health services.

Additionally, Prominence Commons funded \$10,000 towards a Certificate of Deposit to be used as collateral against which Centier Bank makes small loans to residents in a revolving loan fund. The loans are used for items to further the residents' ability to find and maintain employment. The new resource center enables additional services to be provided to its residents and those at risk of homelessness.

## RECOGNIZING EXCELLENCE

### **Indiana Community Action Association Conference Awards**

At the 2023 Indiana Community Action Association conference, IHCDA recognized outstanding Community Action Programs around the state.

### **Community Collaboration Award**

#### SOUTH CENTRAL COMMUNITY ACTION PROGRAM



The Community Collaboration Award recognizes a community action agency that has worked with local partners to complete a project in their community. South Central Community Action Program took an innovative approach in allocating their CSBG CARES Act funding to build relationships with new partners in their community.

Examples of the partnerships include:

- Working with Nurse Family Partnership at IU Health, supplying diapers, breastfeeding supplies, and other items to families who need them.
- Addressing food insecurities and helping the local economy by doubling SNAP benefits at Farmers' Markets.
- Purchasing items for the Monroe County United Ministries Merry Market to support families in need during the Christmas season.

### **Trailblazer Award**

#### **NORTHWEST INDIANA COMMUNITY ACTION AGENCY**



The Trailblazer Award recognizes a community action agency that saw and implemented a new way forward. Northwest Indiana Community Action Agency has made significant changes to its board by developing a new strategic plan and putting extra focus on fundraising. They are always on the lookout for new ways to serve their communities.

A few examples of their great work include:

- Establishing a Community Loan Center to combat high-interest payday and auto title loans.
- Hosting the Reimagine Conference that brought regional stakeholders together to address how toxic stress affects low-income families.
- Serving as their region's Coordinated Entry Lead to convene housing and homeless service providers to better serve low-income families.

### **Red Carpet Award**

#### PACE COMMUNITY ACTION AGENCY



The Red Carpet Award recognizes a community action agency that has promoted community action on the Indiana or national stage. PACE has had years of engagement at the national level, leading and supporting the entire network of CAAs across the United States.

They have leveraged their consulting business to tremendous effect, working one-on-one with CAAs on team building and leadership development. They have improved practices in multiple organizations and have been asked to present at countless conferences and workshops. Additionally, the leader of this agency has served on the board for national CSBG partner, CAPLAW, for many years, including serving as president of their national board of directors.

### **Community Housing Development Organizations**

Each year, IHCDA sets aside a minimum of 15% of its annual HOME allocation from HUD for **Community Housing Development Organization (CHDO)** projects. A CHDO is a private, community-based nonprofit organization whose primary purpose is to develop affordable housing for the community it serves.

CHDOs have several unique benefits when they are certified by IHCDA. First, IHCDA's CHDOs are eligible for Pre-Development Loans of up to \$30,000 to assist with site feasibility. Second, CHDOs are eligible for Operating Support of up to \$50,000 in conjunction with an eligible HOME construction project. Lastly, CHDOs may retain proceeds upon the sale of a homebuyer unit, allowing for the reinvestment of those proceeds into additional housing within their communities.



2023 CHDO AWARDS				
CHDO	HOME FUNDS	\$50,000 OF OPERATING FUNDS		
Blue River Services, Inc.	\$1,500,000	<b>✓</b>		
Family Scholar House, Inc.	\$1,500,000	<b>V</b>		
Four Rivers Resource Services, Inc.	\$776,800	<b>✓</b>		
LaCasa of Goshen, Inc.	\$3,909,000	<b>V</b>		
Milan Housing for the Elderly, Inc.	\$1,500,000	<b>✓</b>		
New Hope Development Services, Inc.	\$2,940,000	<b>✓</b>		

### **Community Services Block Grant**

### **Community Action Programs**

IHCDA manages **Community Services Block Grant (CSBG**) funding to achieve the following goals: increase self-sufficiency, improve living conditions, foster residents' feelings of ownership of and pride in their communities, and strengthen family and support systems. IHCDA manages and distributes these funds to Indiana's 22 Governor-designated Community Action Programs (CAPs).

With Indiana's CSBG funding, over **145,000 households** were served statewide, representing a **30% increase** from last year. Serving these communities involves strong partnerships and collaboration with over **1,600 non-profit organizations**, and nearly **3,800 for-profit businesses**.





DISTRIBUTES FUNDS TO 22 COMMUNITY ACTION PROGRAMS



AND PARTNERS WITH 1,600+ NON-PROFIT ORGANIZATIONS AND NEARLY 3,800 FOR-PROFIT BUSINESSES

### **Impact Grant Awards**

Using 2023 CSBG Discretionary funds designated to increase agency capacity and facilitate growth, the following organizations received Impact Grant Awards through a competitive application process:

#### AREA IV AGENCY ON AGING AND COMMUNITY ACTION PROGRAMS

(Carroll, Clinton, Tippecanoe, and White Counties)

Increased capacity and improved delivery of a mental health support line for seniors and older adults with a disability. This "warmline" connects callers to services providing support for successful aging, coping with grief, and life transitions.

#### AREA FIVE AGENCY ON AGING AND COMMUNITY SERVICES

(Cass, Howard, Miami, Tipton and Wabash Counties)

Reduced service gaps by streamlining and accelerating their referral process, changing their focus from emergency to preventive care. The agency will use this updated referral process to reduce high infant mortality rates in this area by efficiently referring new parents to services, including pre-/post-natal care, safe sleeping, car seat safety, well-baby checks, and more.

### **Indiana CAP Agency Success Stories**

### SOUTH CENTRAL COMMUNITY ACTION PROGRAM (SCCAP)

SCCAP renovated a bus to create "The Grow Bus," allowing the agency to deliver more food to those in need in their service area. Below are some success stories from the Grow Bus Program.

#### PANTRY 279

"Thanks to Growing Opportunities and the Grow Bus, we served three additional counties this year. Previously, we could only offer delivery services to Monroe County; this year, the Grow Bus delivered to Owen, Greene, and Lawrence counties. In addition to weekly deliveries, for the first time ever, we didn't have to turn anyone away for Thanksgiving deliveries. Growing Opportunities is an invaluable partner in reaching our rural communities."

#### **ERRISSA**

"Having stage 4 cancer, being on a fixed income, and unable to be out in public, the pantry delivery service is a huge blessing. All the pantries in our county close before my husband gets off work; if it weren't for the Grow Bus some weeks, we wouldn't have any food."

#### WAYNE

"As a senior living in Owen County without transportation, food access is limited. Knowing that Isaiah (of the Grow Bus) will come every Monday is a huge stress relief. Isaiah even takes the time to make sure that all the food he brings is diabetic-friendly. My health has improved thanks to your program."

#### **ERICA**

"My husband and I both work two jobs. We have six kids and don't qualify for most assistance. Growing Opportunities makes sure we have healthy food for our kids to eat. If I don't know how to fix something, I can check the Facebook page or website for ideas. Working so hard and still struggling is stressful, but knowing we will have food is a big relief."

### Community Collaboration Awards

Funding was awarded to three organizations that 1) identified a needs gap in their community and 2) planned to convene partners to implement systems change and/ or increase awareness at the community level with a sizable potential impact.

### NORTHWEST INDIANA COMMUNITY ACTION (NWICA)

Counties Served: Lake, Porter, Newton, and Jasper

Social services, law enforcement, legislators, domestic violence agencies, and many more were brought together during the "Reimagine Conference" to respond differently and think critically about the causes and conditions of poverty.

#### **REAL SERVICES, INC. (REAL)**

Counties Served: St. Joseph, Elkhart, Marshall, Fulton, and Kosciusko

Support will be provided for a series of community meetings, trainings, and activities for professionals, advocates, and the community to understand the causes and conditions of poverty and ensure that the efforts and intentions of community partners will effectively reduce poverty.

### COMMUNITY ACTION OF GREATER INDIANAPOLIS (CAGI)

Counties Served: Boone, Hamilton, Hendricks, and Marion

Support will be provided for stakeholders to discuss and develop solutions to the lack of transportation options for citizens of the Near-Eastside of Indianapolis.

### **Indiana Housing Dashboard 2.0**

IHCDA released the second version of the **Indiana Housing Dashboard** in September 2023. The updated Dashboard has improved navigation, upgraded charts, and a new comparison tool that presents the user with 25 graphs showing 10-year trends for up to five geographies simultaneously. Each section of the dashboard includes demographic and economic data, trends for homeowners and renters, and other metrics that pertain to housing supply and affordability.

The dashboard allows for the nearly instantaneous generation of a full housing report, providing the user with over 85 data points needed for a complete housing needs assessment. The report can be downloaded as a PDF for presentation to constituency groups or as raw data in an Excel spreadsheet format for direct research and calculation. The comprehensive nature of the information in the dashboard enables municipalities, private industry, and independent organizations to work together to meet the housing needs of their communities. The dashboard can be found at **IndianaHousingDashboard.com**.

#### STRENGTHS:

- The median income in Indiana has increased from \$48,390 in 2011 to \$61,940 in 2021.
- The poverty rate in Indiana has decreased from 10.1% in 2011 to 8.6% in 2021.
- The percentage of Hoosiers with a high school diploma and bachelor's degree has increased between 2012 and 2021 by 2.8% and 4.8%, respectively.
- The unemployment rate in Indiana has decreased from 11.6% in 2010 to 2.6% in 2022.

#### **CHALLENGES:**

- Among renter households, 43.4% spend at least 30% of their income on housing costs.
- At the county level, eviction rates are high relative to the rest of the country.
- There is a gap of 139,391 affordable housing units for renters with income < 20k.
- Homeownership rates for Black Hoosiers have decreased from 41.6% in 2011 to 37.6% in 2021.











## CREATING OPPORTUNITY

### **Homeownership Program**

The Homeownership Program is designed to make the homebuying process more accessible and less of a financial challenge for first-time buyers. With up to 6% Down Payment Assistance (DPA), buyers come to the closing table sooner and with more confidence than otherwise possible.

The Homeownership Program has served families and households in all 92 counties and represents the diversity of our state's general population. Individuals and heads of households are nearly evenly split between men and women. All racial and ethnic backgrounds were represented among the buyers, with 22% of mortgages being provided to households of minority races or ethnicities.

**67%** of homebuyers are either one- or twoperson households, with the overall average size of households at **2.2** members.

This year's average home mortgage of \$173,301 was slightly higher than last year's average of \$168,397. Average DPA per purchase was also greater, at \$10,284 compared to \$9,675. The number of homebuyers assisted through the program increased to 2,759 from 2,678 in 2022. The number of participating lenders who offer IHCDA homeownership program loans has increased to 103 from 87 in 2022. This is the third consecutive year where the Homeownership Program's lending activities surpassed records in the number of mortgages and the total amount of DPA provided.



2,759

**HOMEBUYERS ASSISTED** 

103

PARTICIPATING LENDERS



\$173,301

**AVERAGE MORTGAGE** 

\$478,137,968

TOTAL MORTGAGES
MADE POSSIBLE



\$10,284

AVERAGE DOWN
PAYMENT ASSISTANCE



\$27,982,468

TOTAL DOWN
PAYMENT ASSISTANCE



## BUILDING A STRONGER, HEALTHIER INDIANA CREATING OPPORTUNITY

### **HOME Tenant-Based Rental Assistance Re-Entry Program**

The HOME Investment Partnerships Program Tenant-Based Rental Assistance (TBRA) Re-Entry Program provides rental assistance, security deposits, and utility deposits to Hoosiers who are exiting incarceration or who were previously incarcerated and are now experiencing homelessness. Participants can select any reasonably priced rental unit which passes a quality inspection, thereby maximizing client choice. IHCDA works with community partners to administer the program and connect participants to services to support them during their period of transition.

226
HOUSEHOLDS
SERVED



80%
HOUSEHOLDS
AT OR BELOW
30% AMI

### **Department of Justice Second Chance Grant**

IHCDA was awarded \$1,000,000 in a competitive grant from the federal Department of Justice to provide re-entry services for formerly incarcerated individuals in a targeted area of Indianapolis with high community re-entry and recidivism rates due to being historically underserved. IHCDA, the Indiana Department of Corrections, and leading community organizations on Indianapolis' near eastside are committed to addressing high recidivism rates and lack of housing by partnering to create permanent housing opportunities for 30-35 formerly incarcerated individuals.

In 2023, IHCDA worked with the Edna Martin Christian Center, Indiana Department of Corrections, Marion County Re-entry Coalition, and the City of Indianapolis to develop a plan to provide case management, landlord recruitment and housing identification, employment services as well as mental health and addiction services to support the formerly incarcerated population.

\$1,000,000 COMPETITIVE GRANT

CREATING HOUSING OPPORTUNITIES FOR 30-35

FORMERLY
INCARCERATED
INDIVIDUALS



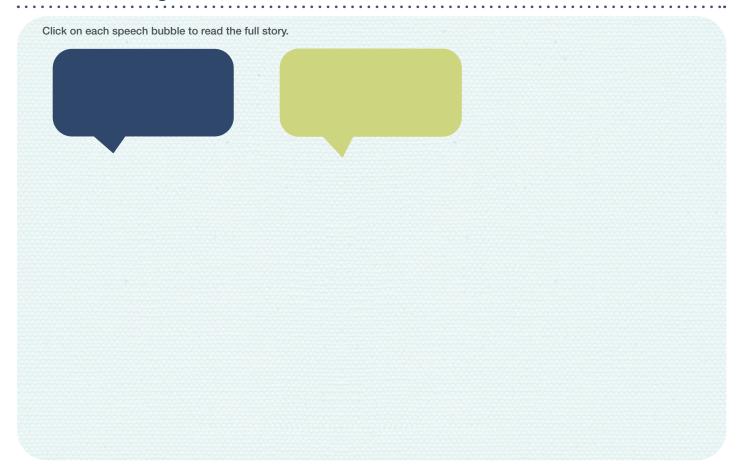
### BUILDING A STRONGER, HEALTHIER INDIANA

### **Indiana Housing First Program**

The Indiana Housing First Program provides rental assistance and offers supportive services to households with a member who is living with a mental illness or substance use disorder while facing a housing crisis or exiting a residential treatment program. The program connects individuals and families experiencing a housing crisis to permanent housing, without preconditions or barriers to entry.

IHCDA works with community partners to administer the program and provide supportive services to maximize housing stability and prevent returns to homelessness or treatment programs. In 2023, the Indiana Housing First program served 134 households, with 86% of households moved to permanent housing upon exiting the program.

### **Indiana Housing First Success Stories**



2023 HOUSING FIRST AWARD RECIPIENTS				
ORGANIZATION	COUNTIES SERVED	AWARD		
Aurora, Inc.	Daviess, Dubois, Gibson, Knox, Perry Pike, Posey, Spencer, Warrick, Vanderburgh	\$200,000		
Family Promise of Hendricks County	Hendricks	\$300,000		
Human Services, Inc.	Bartholomew	\$200,000		
Northwest Indiana Community Action (NWICA), formerly Housing Opportunities	Jasper, LaPorte, Newton, Porter, Starke	\$300,000		
	TOTAL	\$1,000,000		

### CREATING OPPORTUNITY

### **Permanent Supportive Housing**

Supportive housing combines affordable housing and intensive individualized supportive services to meet the needs of the most vulnerable Hoosiers—those experiencing homelessness. The **Indiana Supportive Housing Institute** provides expert training to teams in developing and operating high-quality supportive housing. Each Institute team consists of a developer, a property management agent, and a service provider partner who attend the training together and intentionally plan every component of a supportive housing project collaboratively. On completion of the Institute, IHCDA allocates funding, including grants, loans, and tax credits, to these teams to bring their projects to fruition. 2023 marked the 15th year of the Supportive Housing Institute. To date, **55** permanent supportive housing developments have been completed or funded and have seen a **94**% permanent housing retention rate.

One source of funding is the **HOME Investment Partnership Program—American Rescue Plan (HOME-ARP)**. HOME-ARP is a federal fund established to develop affordable rental housing and provide social services for individuals or families who were homeless or at risk of homelessness. Applicants completed the Indiana Supportive Housing Institute in order to be eligible to apply for HOME-ARP funding. Through the HOME-ARP program, a total of \$35 million has been set aside for construction of permanent supportive housing developments, and an additional \$13.2 million has been set-aside for supportive services, of which \$8 million will support permanent supportive housing developments





Hanna Commons, a 100% permanent supportive housing development. Construction completed October 2023. Photo Source: Upholdings LLC

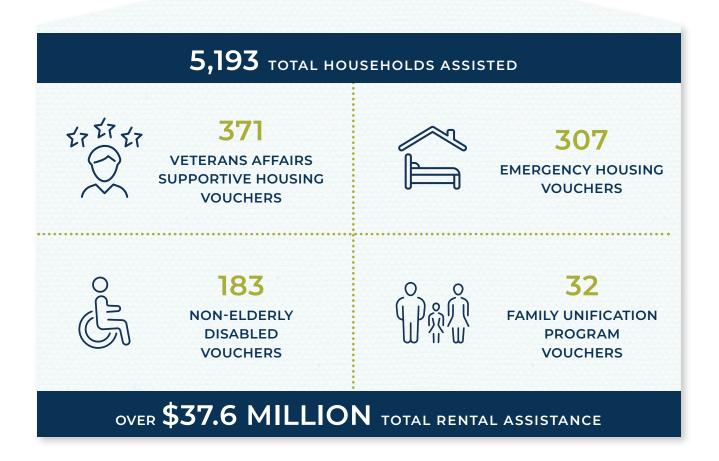
PROJECT NAME	LOCATION	TEAM MEMBERS
Limestone Edge	Bedford	Hoosier Uplands Economic Development Corporation and Milestone Ventures
Bridges Townhomes	Indianapolis	Wheeler Mission, Englewood Community Development Corporation, Gratus Development Adult & Child Health
Hope's Landing	Warsaw	Housing For Hope, Otis R. Bowen Center for Human Services, Valenti Real Estate Services, Inc., Neighborhood Development Associates, LLC, SRKM Architecture
The BLC	Plymouth	Garden Court, Inc, Bowen Center, Bradley Company, United Way of Marshall County, City of Plymouth, McKinley Development, SRKM Architects
TRI Day	South Bend	South Bend Heritage, Oaklawn, St. Joseph County Department of Health, Motels 4 Now, City of South Bend

### CREATING OPPORTUNITY

### **Housing Choice Voucher Program**

The **Housing Choice Voucher (HCV)** is a rental assistance program that serves households with income at or below 50% of Area Median Income. Participant households are assisted with the portion of their rent payment above 30% of their monthly income. The HCV Program helps Hoosiers of all ages and all around the state by providing stability for participants, allowing them to focus on their personal goals. For many participants, this means being able to afford to age in place in the communities they have helped build throughout their lives. For others, it means finding stable housing after experiencing homelessness.

IHCDA has partnerships with the Veteran's Administration, the Continuum of Care, the Department of Child Services, and others to serve specific populations, including those experiencing homelessness, families involved in the child welfare system, and non-elderly persons with disabilities. This is done through special purpose vouchers, including programs such as the Veterans Affairs Supportive Housing (VASH) program, Family Unification Program (FUP), Emergency Housing Vouchers (EHV), and Non-Elderly Disabled (NED) Vouchers.



### **CARES Act Funding Recipients**

From its portion of Indiana's CARES Act award, IHCDA set aside \$600,000 for COVID-19 Impact Grants. Opening this grant to non-profits outside the community action network allowed funds to be spent in areas where extra support was needed the most. IHCDA also hired two evaluators to work alongside each grantee to gauge the impact these projects have had on their communities.

Because the agencies and evaluators felt that more time together would provide a more robust evaluation of the projects, IHCDA extended these awards through August 31, 2023. Each agency received another \$25,000 to continue their work with the evaluators.



CARES ACT FUNDING RECIPIENTS				
COMMUNITY ORGANIZATION	PROJECT	RESULTS		
Hoosier Uplands Economic Development Corporation (Lawrence, Martin, Orange, and Washington Counties)	Transportation Assistance Program	<ul> <li>118 participants served</li> <li>Nearly all participants reported improved access to healthcare and community services</li> </ul>		
NeighborLink Indianapolis Foundation, Inc. (Marion County)	COVID Recovery Initiative	<ul> <li>160 projects completed for 129 low-income seniors and homeowners with disabilities</li> <li>98% of homeowners remaining in their homes</li> </ul>		
Foster Success (Statewide)	Financial Literacy Program	<ul> <li>102 savings deposits matched, with over \$100,000 awarded</li> <li>127 participants completed financial literacy training</li> </ul>		
Prosperity Indiana (Statewide)	Predatory Pay-day Lending Alternative	<ul> <li>All 92 Indiana counties now served by community loan centers</li> </ul>		
Fathers and Families Resource and Research Center, Inc. (Marion County)	Strong Father Curriculum	<ul> <li>174 fathers/father figures served</li> <li>On average, participants were matched with employment within 55 days of class completion</li> </ul>		
YWCA of Northeast Indiana, Inc. (Allen, Dekalb, Huntington, Noble, Wells, and Whitley Counties)	Substance Use Treatment Program	<ul><li>95 clients completed the program</li><li>91% of those in treatment were clean at 60 days</li></ul>		

24 1 1

## BUILDING A STRONGER, HEALTHIER INDIANA

### **Balance of State Continuum of Care**

The Continuum of Care (CoC) Program is designed to promote community-wide commitment to the goal of ending homelessness and a comprehensive plan for efforts that quickly rehouse homeless individuals and families while minimizing trauma and dislocation caused by homelessness. The Indiana Balance of State Continuum of Care (IN BoS CoC) includes 91 of the 92 counties (Marion County operates independently) and includes a network of service providers and partners, a governance structure, and funding.

On any given day, over 4,400 people who are experiencing homelessness will be served through one of the more than 150 agencies providing housing and related services as part of the Balance of State (BoS) network. This network of providers is guided by the Continuum of Care (CoC) Board of Directors and supported by IHCDA's staff and various funding sources.

At the state-level, the BoS CoC Board creates a shared vision for ending homelessness and encourages community-level collaborative leadership. The Board also oversees an annual competitive funding round for organizations that provide permanent housing and supportive services through the CoC Program. In the 2023 funding round, providers across Indiana received more than \$22 million in funding.

COC PROJECT TYPE	CONTRACTED PARTNERS	SUB-RECIPIENTS
Transitional Housing	\$80,273	-
Joint Transitional-Rapid Rehousing	\$706,921	\$585,029
Supportive Housing	\$6,446,801	\$8,363,455
Rapid Rehousing	\$2,207,539	\$1,677,068
Coordinated Entry	\$169,950	\$755,000
Homeless Management Information System	-	\$683,912
Planning	-	\$851,114
TOTAL	\$9,611,484	\$12,915,578

Three new rural homelessness initiatives were launched in October 2023. These initiatives operate across the state to serve individuals and families in underserved communities. These projects leverage other housing and healthcare resources to support long-term stability and self-sufficiency. The first clients in the program were housed in December 2023, and funding for these programs will continue until September 2026.

2023 RURAL HOMELESS INITIATIVE AWARDS				
RURAL PROJECT NAME	COUNTIES SERVED	3-YEAR FUNDING AWARD		
Porter Starke Services Supportive Housing	Starke	\$1,016,915		
Lafayette Transitional Housing Rapid Rehousing	Benton, Carroll, Clinton, Fountain, Montgomery, Warren, White	\$1,467,330		
Jackson County Unsheltered Supportive Housing	Jackson	\$1,009,228		

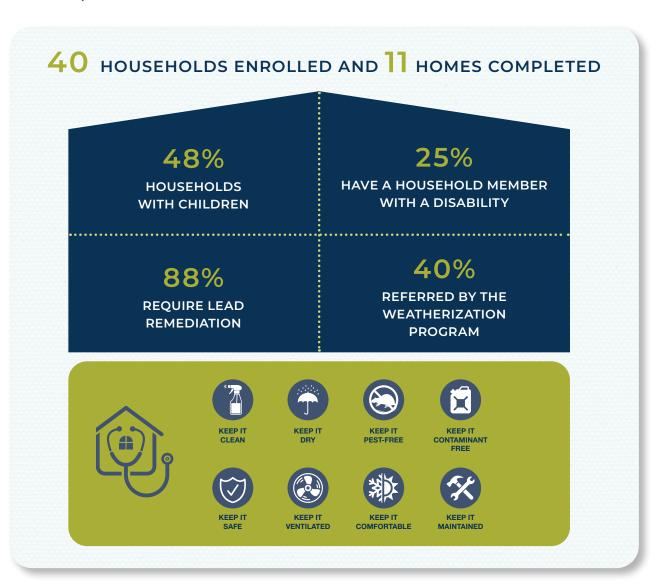
### BUILDING A STRONGER, HEALTHIER INDIANA ENHANCING STABILITY

### **Healthy Homes Resource Program**

IHCDA was recently awarded two new grants from the U.S. Department of Housing and Urban Development: the Healthy Homes Production Grant and the Lead Hazard Reduction Grant. The **Healthy Homes Production** (HHP) grant awarded IHCDA \$2,000,000 to address health and safety issues including radon, mold, electrical issues, and accessibility, among a variety of other healthy home interventions. IHCDA also received \$4,700,000 in the form of a **Lead Hazard Reduction** grant to identify and remediate lead-based paint and radon hazards in occupied homes.

Since the inception of the program, IHCDA has enrolled 40 households and completed work in 11 homes. Of the enrolled households, 48% have children and 25% have a household member with a disability. Of note, 16 households were referred by the Weatherization Assistance Program (see page 28 for more information about the Weatherization Assistance Program).

Of the enrolled homes, the average age of the home is **77.5** years. Of these homes, **87%** have required lead remediation, and **29%** have required radon remediation.



## NHANCING STABILITY

### Ramp Up

Ramps are one of the most common modifications made or requested by households with a member who has mobility challenges. However, with an average ramp installation price over \$2,000, many cannot afford this life-changing improvement.

The Ramp Up Program, funded by IHCDA's Development Fund, has gained momentum recently. After the first few rounds of applications and awards for this program, IHCDA listened to comments from early awardees and revised the Ramp Up program's policies to make Ramp Up funds easier to access. With recent awards to Thrive West Central, Neighborlink Indianapolis, Elkhart Habitat for Humanity, and Habitat for Humanity of Southeast Indiana, this program has been re-vamped to improve accessibility for more households around Indiana.





### **Low Income Home Energy Assistance Program**

The Low Income Home Energy Assistance Program (LIHEAP) assists income-eligible households and individuals with their home energy bills. In Indiana, the focus is on the heating season, ensuring that Hoosiers with the highest energy burden can maintain heat throughout the winter months.

For program year 2023, Indiana received approximately \$128 million in EAP awards. This consisted of funds from the regular program year award, Emergency Supplemental award, and an award from the Infrastructure Investment and Jobs Act. The number of households who received assistance increased from nearly 109,800 households in program year 2022 to over **122,500** in program year 2023.

122,500 **HOUSEHOLDS IN 2023** 109,800 HOUSEHOLDS IN 2022 98,000 **HOUSEHOLDS** IN 2021



### BUILDING A STRONGER, HEALTHIER INDIANA ENHANCING STABILITY

### **Weatherization Assistance Program**

The Weatherization Assistance Program (WAP) allows for qualifying households to have energy-efficiency work done to their homes at no cost. Air sealing, attic and wall insulation, energyefficient lightbulbs, and showerhead installation are some of the items that can be performed on a home to make it more energyefficient, leading to lower energy bills. In 2023, over \$8.3 million went to WAP, with 700 homes being weatherized. However, many pre-existing issues like mold or structural/safety concerns disqualify homes for WAP, and as a result, homes get deferred for assistance until these issues are addressed. For the first time, the federal Department of Energy included Weatherization Readiness Funds in the regular program year award. From these funds, \$440,000 was used to remedy issues in homes so that they could be removed from the deferral list and weatherized. Approximately 105 homes were removed from the deferral list in 2023 using these funds. An additional \$850,000 has been dedicated for the program year from April 1, 2023, to March 31, 2024.

To help combat these deferrals, Duke Energy continued its Supplemental Health and Safety Funds program. Through this program, participating agencies could spend up to \$3,250 of Duke funding per home to get a home "weatherization ready." If the issues with the home required more extensive repairs, agencies could use funding from other sources to complete the work. In total, 82 homes have been moved from the deferral list and subsequently weatherized.



TOTAL
WEATHERIZATION
ASSISTANCE

### **Low Income Home Water Assistance Program**

The Low Income Home Water Assistance Program (LIHWAP) is a temporary program that began on October 1, 2021, and ended on September 30, 2023. The program allows Hoosiers who qualify for LIHEAP to also receive assistance on their water and wastewater bills. In 2023, IHCDA and its partners were able to provide close to \$11.5 million in water and wastewater bill assistance to 42,000 households throughout the state. This is an increase of almost \$10 million in benefits and nearly 33,000 households from the previous program year. In year one of the program, only arrearages were paid. In year two, IHCDA paid current charges as well, which led to an increase in the number of households who could receive the benefit.





### ENHANCING STABILITY







Click and learn more about Indiana Legal Help

### **Legal Services Kiosks and Eviction Legal Resource Clinic**



The ongoing partnership between IHCDA and the Indiana Bar Foundation has allowed IHCDA to invest in self-help legal kiosks deployed in courthouses and other public spaces throughout Indiana. Kiosks provide access to legal navigators, legal resources, and self-help legal forms, including forms to take advantage of Indiana's eviction expungement law. All 150 planned kiosks have been installed, with at least one kiosk in all 92 Indiana counties. Funding for this project comes from the Indiana Emergency Rental Assistance Fund.

This partnership has also fostered the bi-weekly **Indiana Statewide Eviction Legal Resource Clinic**. The virtual clinic is held on the first and third Friday of each month. Parties may register in advance, but "walk-ins" are welcome. The clinic provides households facing eviction time to speak with legal navigators and volunteer attorneys. Questions may focus on the eviction process, sealing an eviction, or the rights and responsibilities of a tenant in Indiana.

# Indiana Emergency Rental Assistance and Indiana Community Action Association Partnership



In 2023, the Indiana Emergency Rental Assistance (IERA) program partnered with the Indiana Community Action Association (INCAA), a non-profit organization focused on strengthening the capacity of Indiana's communities. INCAA has formed a network of providers from both Prosperity Indiana and Community Action Agencies around the state. Through this partnership, the INCAA network provides free Family Development Counseling to renter households across Indiana. The goal of the counseling is to improve the overall stability and well-being of Indiana renter households. This adaptable counseling program covers twelve focus areas, including income, adult education, utilities, food, and family relations. Last year, 2,233 households participated in family development counseling.

## ENHANCING STABILITY

### **Emergency Solutions Grant Program**

In 2023, the Indiana Balance of State received more than \$3.6 million in Emergency Solutions Grants (ESG) program funding for 111 projects. ESG provides funding for essential services, operations, rapid-rehousing and homelessness prevention to shelters, outreach, and housing programs across the state.

ESG FUNDING FOR 2023-2024 PROGRAM YEAR				
HOMELESSNESS PREVENTION	PROJECTS	FUNDING		
Emergency Shelter	61	\$1,966,852		
Rapid Rehousing	22	\$1,217,184		
Homelessness Prevention	14	\$249,059		
Street Outreach	14	\$199,500		
TOTAL	111	\$3,632,595		

During the COVID-19 pandemic, Emergency Solutions Grant (ESG)-CARES Act (CV) funding served households experiencing homelessness and housing crises. ESG-CV funding began in June 2020 and ended in December 2023. The funding was provided to **131** Projects served the Indiana Balance of State and included emergency shelters, street outreach programs, rapid rehousing, and homelessness prevention services.

ESG-CV FUNDING FROM 2020-2023			
HOMELESSNESS PREVENTION	AWARDED		
Emergency Shelter	\$9,924,874		
Rapid Rehousing	\$3,240,951		
IMIS	\$285,000		
omelessness Prevention	\$15,576,832		
Street Outreach	\$861,074		
TOTAL	\$29,888,731		

## ENHANCING STABILITY

### **Housing Opportunities for Persons with AIDS**

The Indiana Housing Opportunities for Persons with AIDS (HOPWA) program provides funding to non-profit agencies that specialize in assisting Hoosiers with HIV/AIDS and their families. These vulnerable individuals often face housing instability as well as other challenges, including stigma, that create barriers to needed services. The goals of the program are to elevate housing as an effective intervention, ensure eligible families can obtain and maintain stable housing, increase their connections to care and support, help clients become healthy and virally suppressed, and ultimately end the HIV epidemic in the United States.

HOPWA modernization efforts at HUD have resulted in an increase in funding IHCDA receives. The allocation is based on state poverty rates, fair market rents, and the number of Hoosiers with HIV/AIDS as reported by the Indiana Department of Health.

In 2023, Indiana received more than **\$2.1 million**, an increase of 10% from the previous program year's allocation. Funding is currently available within **76** of Indiana's 92 counties. The remaining 16 counties receive their funding through Indianapolis and Louisville.

AGENCY	COUNTIES SERVED	AWARD AMOUNT
AIDS Ministries	Elkhart, Fulton, Marshall, Pulaski, St. Joseph, Starke	\$320,117
AIDS Resource Group	Daviess, Dubois, Gibson, Knox, Martin, Perry, Pike, Posey, Spencer, Vanderburgh, Warrick	\$448,951
Northeast Indiana Positive Resource Connection	Adams, Allen, DeKalb, Huntington, Kosciusko, LaGrange, Noble, Steuben, Wabash, Wells, Whitley	\$206,648
AIDS Task Force (Aliveness Project)	Lake, LaPorte, Porter	\$492,487
Aspire Indiana	Benton, Blackford, Carroll, Cass, Clinton, Dearborn, Decatur, Delaware, Fayette, Fountain, Franklin, Grant, Henry, Howard, Jasper, Jay, Miami, Montgomery, Newton, Ohio, Randolph, Ripley, Rush, Tippecanoe, Tipton, Union, Warren, Wayne, White	\$272,634
Hoosier Hills AIDS Coalition	Crawford, Jackson, Jefferson, Jennings, Orange, Switzerland	\$24,624
IU Health Positive Link	Bartholomew, Clay, Greene, Lawrence, Monroe, Owen, Parke, Sullivan, Vermillion, Vigo	\$329,966
	TOTAL	\$2,095,427

### STRENGTHENING RESILIENCE

### **Disaster Relief Housing Program**

On the night of March 31, 2023, Indiana was impacted by tornados and severe storms. The next morning, Governor Holcomb issued disaster declarations for Allen, Benton, Clinton, Grant, Howard, Johnson, Lake, Monroe, Morgan, Owen, Sullivan, and White Counties. IHCDA's staff immediately activated their **Disaster Housing Plan**. IHCDA was actively working with the Indiana Department of Homeland Security that same day to provide temporary housing assistance to residents of Sullivan, Martinsville, Whiteland, and surrounding areas. Experience with previous disasters and extensive planning and preparation led to the efficiency and speed with which IHCDA could mobilize and provide nearly immediate relief. IHCDA coordinated with multiple state agencies to create one-stop shops for those impacted by the tornadoes to quickly get the assistance they needed with housing, food, and replacing destroyed legal documents.

IHCDA offered assistance to both homeowners and renters in the form of emergency hotel vouchers to provide up to 30 days of paid hotel stays for households whose homes were destroyed or severely damaged and deemed uninhabitable. These vouchers were subsequently extended to 45 days for those who needed additional time to obtain safe and stable housing. IHCDA's Disaster Response effort provided temporary hotel housing to 67 households in need, with a total of \$324,758 in assistance in the wake of the storms.

67
HOUSEHOLDS
ASSISTED

\$324,758 TOTAL ASSISTANCE



Multiple state agencies were present at one-stop shops in the wake of destructive tornadoes in Spring 2023 (Photo source: WIBQ)"

## STRENGTHENING RESILIENCE

### **Indiana Homeowner Assistance Fund**

The Indiana Homeowner Assistance Fund (IHAF) was created by IHCDA with a grant from the American Rescue Plan Act under the direction of the U.S. Department of the Treasury. The program is designed to assist those Indiana homeowners with low to moderate incomes who have experienced a financial hardship due to the COVID-19 pandemic. IHAF began taking applications and distributing funds in February 2022. In 2023, 7,864 Hoosier Households received an average of over \$13,100 in assistance with mortgage reinstatement, monthly mortgage payments, and payment of delinquent property taxes, homeowner's insurance, and homeowner association fees. This year, nearly \$106.2 million in assistance was paid on behalf of or reserved for approved, eligible households.

All awards are provided in the form of five-year forgivable, interest-free loans. In mid-October 2023, IHAF closed the portal to active applications and started maintaining a waiting list for those homeowners who would like to apply for new funds as they become available.

7,864
HOUSEHOLDS ASSISTED

**\$106.2 MILLION** 

**TOTAL ASSISTANCE** 

### **Indiana Emergency Rental Assistance Program**

IHCDA began administering the **Indiana Emergency Rental Assistance (IERA) Program** in 2021 as a buffer to the affordable housing crisis which was exacerbated by the COVID-19 pandemic. The program is designed to provide Hoosiers in need with rent and utility assistance. Additionally, these funds have allowed IHCDA to build partnerships focused on legal assistance and housing counseling to reduce evictions.

In 2023, the IERA program assisted **12,852** households with rent and utility payments. This year, **\$96,353,080** in assistance was paid on behalf of or reserved for approved, eligible households.

12,852

**HOUSEHOLDS ASSISTED** 

\$96,353,080

TOTAL ASSISTANCE

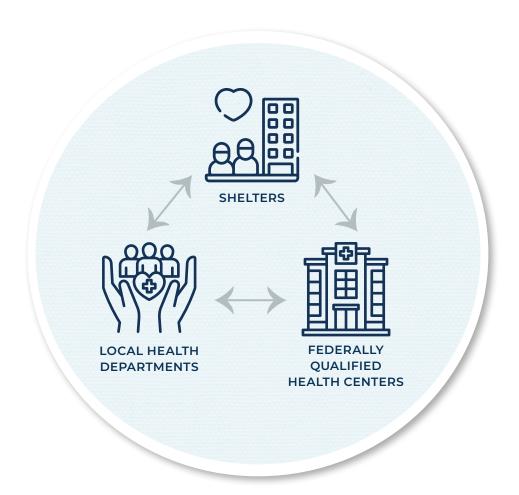
### PROMOTING PARTNERSHIPS

### **Homeless Health Infectious Disease Program**

The primary aim of the **Homeless Health Infectious Disease (HHID) Program** is to reduce negative health impacts for people experiencing homelessness by building the capacity of local homeless-serving agencies and communities to prepare and respond to possible future public health emergencies. Through the HHID program, IHCDA is partnering with homeless shelters and encampments regionally to create plans to reduce the impact of infectious disease transmission among unhoused populations.

The COVID-19 pandemic not only exposed but amplified the health disparities and weaknesses within our public health system that disproportionately impact marginalized, underserved populations in the United States, including people experiencing homelessness. People experiencing homelessness face alarming rates of underlying chronic health conditions and substance use disorders, stigma, and marginalization that often disenfranchise them from health and social services. Additionally, people experiencing homelessness face unstable living conditions that can lead to a heightened risk of infection and adverse outcomes of COVID-19 and other infectious diseases.

Using a capacity-building approach, the HHID team is working to reduce the burden of infectious disease among people experiencing homelessness. To accomplish this goal, the HHID team has successfully facilitated relationships between local health departments, shelters, and federally qualified health centers. During 2023, the HHID team met with 68% of local health departments and 55% of shelters in the Balance of State. The HHID team has completed 144 meetings with partners across the Balance of State.



## PROMOTING PARTNERSHIPS

### **Homeless Youth Regional Program**

The **Homeless Youth Regional Program** was created as the result of a partnership between IHCDA and the Indiana Department of Education. Through this program, nine highly trained Cross System Navigators support school districts statewide. These Navigators, under the direction of an IHCDA youth program manager, work with existing **McKinney-Vento Liaisons** and make connections to wrap-around resources for youth and families living with housing insecurity.

Since the start of the program, Navigators served over **700** youth, vetted over **1,400** resources, made over **5,000** connections with McKinney-Vento Liaisons, engaged with over **1,400** community partners, and identified over **800** barriers that limit or prevent access to fixed, adequate, and stable housing. Vetted resources include connections to housing, clothing, food, transportation, laundry, legal assistance, as well as mental health and addiction services.



Learn more about the Homeless Youth Regional Program

NAVIGATORS HAVE SERVED

700

YOUTH, VETTED OVER

1,400

RESOURCES, MADE OVER

5,000

CONNECTIONS WITH
MCKINNEY-VENTO LIAISONS

NAVIGATORS ENGAGED WITH OVER

1.400

COMMUNITY PARTNERS,

AND IDENTIFIED OVER

800

**BARRIERS** 

### **Success Story**

A woman and her four children moved out of their home due to issues affecting her son's health. She was unable to find housing and bounced between living with extended family and living out of her car for 11 months. This mother maintained her employment and kept her children in their local school. The local Community Action Agency and IHCDA Navigator were able to assist by making sure she received a coordinated entry assessment and using emergency funds to provide a hotel room until the family received an Emergency Housing Choice Voucher. The navigator also educated her about numerous local resources identified by the Navigator. Once the voucher was obtained, it still took several months to obtain housing, but she and her children are in a stable home now and doing great.

### EMPOWERING LOCAL LEADERS

### **CreatINg Places**

Since 2016, when the **CreatINg Places Program** was launched, over **240** campaigns have successfully raised community support for transforming public spaces across Indiana. Using an innovative public-private partnership between IHCDA and the crowdfunding site Patronicity, communities have leveraged IHCDA grant dollars to build financial momentum toward funding strategic and creative projects in vacant and underutilized public spaces. IHCDA grant funds—provided as a 1:1 match for local contributions—have represented \$1 of every \$4.29 in local investments made possible through contributions, grants, and other funding over the course of the program's history.



Learn more about projects around the state.

Represented in 72 of Indiana's 92 counties, CreatINg Places has impacted the diverse landscape of neighborhoods, towns, and cities that make up the Hoosier state. From lively sports courts and colorful playgrounds to growing pollinator paths and vibrant places for groups to gather, IHCDA's partnership with local creators continues to activate, revitalize, engage, and inspire communities towards inclusive and enduring quality of life.



Hannah's Memorial Playground in Indianapolis



Pollinator Path at the Columbus Airpark



Community Rocks Garden in Terre Haute



Batesville Skate Park



Pickleball Courts in Newburgh



Natural Playscape in Upland



Artist Alley in Anderson



Murals at Foundry Field Ballpark in South Bend



Restored Historical Cabin in Markle

# POWERING LOCAL FEBRUARIES INDIANA



Students on a guided tour of a CreatINg Places alley activation in Tipton, Indiana, during the second workshop of the My Community, My Vision Program.

### My Community, My Vision

Recognizing that some of the best change makers and idea generators in a community are its young people, the new launch of the My Community, My Vision Program in 2023 brought seven student groups from across the state to imagine and implement a place-based community project. High school students from Accelerate Indiana Municipalities (AIM) Mayor's Youth Councils and Indiana Philanthropy Alliance (IPA) Community Foundation Youth Councils participated in a semester of leadership development, community outreach, and fundraising for projects that activated new spaces in their communities. All seven teams successfully met and surpassed their fundraising goals and received matching grant funds through IHCDA's CreatINg Places program, raising a total of \$229,747.

2023 STUDENT-LED MY COMMUNITY, MY VISION PROJECTS					
TEAM NAME	PROJECT NAME	CROWDSOURCED FUNDS	IHCDA MATCH		
Warren County Youth Council	Common Grounds Nonprofit Coffee Shop	\$67,550	\$50,000		
Batesville Mayor's Youth Council	Project Park Pizazz in Liberty Park	\$28,475	\$25,000		
Frankton Students in Action	Frankton Elementary Inclusive Playground	\$37,900	\$25,000		
Mishawaka Mayor's Youth Council	Mishawaka Pocket Park	\$50,266	\$50,000		
Monticello Next Generation Youth Advocates	Revitalization of courtyard behind local movie theater	\$12,840	\$10,000		
Greensburg Mayor's Youth Council	Greensburg North Park Basketball Court Transformation	\$22,410	\$15,000		
Ripley County Youth Outreach	Adding Art to the Park!	\$10,306	\$10,000		
	TOTAL	\$229,747	\$185,000		

### EMPOWERING LOCAL LEADERS

### **Point-in-Time and Housing Inventory Counts**

The **Point-in-Time (PIT) Count** is a nationwide count of sheltered and unsheltered homeless persons on a single day in January. The information gathered from this count is critical in helping service providers and local leaders understand the population they are serving. IHCDA partners with homeless service providers and street outreach teams around the state who are instrumental in this effort. Local coordinators recruit volunteers to conduct brief interviews and make sure shelters have survey forms. Volunteers interview on the street, at shelters, and in service-based organizations—including pantries, emergency rooms, police stations, libraries, health clinics, and soup kitchens.

Similarly, the **Housing Inventory Count (HIC)** is a point-in-time inventory of provider programs within the Continuum of Care that provide accommodations dedicated to serving people experiencing homelessness. Within the count are five distinct program types: Emergency Shelter, Transitional Housing, Rapid Re-housing, Safe Haven, and Permanent Supportive Housing.

Data from the PIT and HIC show that 89% of individuals counted were not sleeping on the streets, but rather in an emergency shelter, transitional housing, a safe haven, rapid re-housing, or permanent supportive housing. This statistic reflects the hard work of all the agencies and individuals committed to addressing homelessness across Indiana, as well as the impact from ESG-CV funding for outreach.







89%

COUNTIES

**PARTICIPATING** 

OF PEOPLE COUNTED WERE SHELTERED



9%

INCREASE IN AVAILABLE BEDS

5%

INCREASE IN UTILIZATION
OF AVAILABLE BEDS

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

		2021		2022
Section 8 Housing Assistance Payments Program (Section 8 Project-Based Cluster) (Federal)	\$	198,801,756	\$	201,128,911
Low Income Home Energy Assistance Program (Federal)	\$	49,258,283	\$	89,642,495
Low Income Home Energy Assistance Program (Federal) Cares Act	\$	15,628,259	\$	93,837,973
Low Income Home Energy Assistance Program (Federal) American Recovery Act	\$	22,561,831	φ	95,657,975
Low Income Home Water Assistance Program (Federal) American Recovery Act	\$	691,541		
Coronavirus Relief Fund (Federal) Cares Act	\$	4,388,919	\$	(6,500)
Section 8 - Housing Choice Vouchers (Housing Voucher Cluster) (Federal)	\$	32,895,041	\$	36,047,676
Section 8 - Housing Choice Vouchers (Housing Voucher Cluster) (Federal) Cares Act	\$	968,081	\$	642,925
Section 8 - Housing Choice Vouchers (Housing Voucher Cluster) (Federal) American Recovery Act	\$	12,837	Ψ	042,323
Section 8 - Housing Choice Vouchers Mainstream (Housing Voucher Cluster) (Federal)	\$	232,569	\$	302,248
Section 8 - Housing Choice Vouchers Mainstream (Housing Voucher Cluster) (Federal) Cares Act	Ψ	202,000	Ψ	302,240
Family Unification Program	\$	109,134	\$	258,380
HOME Investment Partnerships Program (Federal)	\$	29.191.640	\$	30,623,635
Indiana Office of Rural and Community Affairs Community Development Block Grants (Federal)	\$	21,205,608	\$	16,926,463
Community Services Block Grant (Federal)	\$	9,794,771	\$	10,479,284
Community Services Block Grant (Federal) Cares Act	\$	6,808,164	\$	5,258,915
Weatherization Assistance for Low-Income Persons (Federal)	\$	6,746,040	\$	6,845,019
Continuum of Care Program (Federal)	\$	7,318,293	\$	7.625.194
Emergency Solutions Grant Program (Federal)	\$	4,834,758	\$	3,176,563
Emergency Solutions Grant Program (Federal) Cares Act	\$	14,804,042	\$	9,594,350
Rural Rental Housing Loans (Federal)	\$	1,638,219	\$	1,434,321
Housing Trust Fund (Federal)	\$	3,241,613	\$	2,773,781
Housing Opportunities for Persons with AIDS (Federal)	\$	1,786,639	\$	1,577,916
Housing Opportunities for Persons with AIDS (Federal) Cares Act	\$	1,760,039	\$	24,570
Performance Based Contract Administrator Programs (Federal)	\$	973,497	\$	970,785
Temporary Housing for Needy Families ( <i>TANF Cluster</i> ) (Federal)	\$	45,530	Ψ	310,103
Assets for Independence Demonstration Program (Federal)	\$	37,656	\$	757,122
Housing Counseling Assistance Program (Federal)	\$	71,792	Ψ	707,122
Lead Hazard Reduction Demonstration Grant Program (Federal)	\$	191,730	\$	1,392,605
Section 811 Supportive Housing for Persons with Disabilities	\$	4,728	\$	2.686
Healthy Homes (Federal)	Ψ	7,720	\$	11,087
Education Stabilization Fund			\$	423,852
Block Grants for Community Mental Health			\$	923
Indiana Emergency Rental Assistance	\$	99,892,667	\$	188,448,082
Homeowners Assistance Program	\$	80.849	\$	38,424,974
Total SEFA	\$	534,360,665	\$	748,626,235
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Low Income Home Energy Assistance Program (State)	\$	143,713	\$	608
Hardest Hit Fund	\$	8,844,412	\$	(304,602)
Development Fund (State)	\$	3,390,043	\$	3.432.668
Indiana Foreclosure Prevention Network (State)	\$	103,003	\$	53,668
IN211 (State)	•	100,000	*	00,000
Housing First (State)	\$	603,030	\$	776,267
Individual Development Account (State)	\$	769,006	\$	757,122
Weatherization Assistance for Low-Income Persons (Private)		,	\$	401,425
Neighborhood Assistance Program (State)	\$	63,577	\$	65,741
Duke Deferral		,-	\$	121,429
Tax Credit Assistance Program	\$	508,996	\$	643,014
Total Non-SEFA	\$	14,425,780	\$	5,947,340
		, ,		, ,
Total SEFA and Non-SEFA	\$	548,786,445	\$	754,573,575
Total SEFA and Non-SEFA less SEFA Loan amounts	\$	513,328,588	\$	719,861,491

Figures for 2023 are not yet finalized and audited.







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